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NEW JERSEY STATE BOARD OF MEDICAL EXAMINERS

STATE OF NEW JERSEY
DEPARTMENT OF LAW AND PUBLIC SAFETY
DIVISION OF CONSUMER AFFAIRS
STATE BOARD OF MEDICAL EXAMINERS
OAL DOCKET NO.: BDS 04241-15

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| IN THE MATTER OF THE SUSPENSION OR REVOCATION OF THE LICENSE OF<br><br>MICHAEL H. SEGAL, D.O.<br>License No. 25MB03782400<br><br>TO PRACTICE MEDICINE AND SURGERY IN THE STATE OF NEW JERSEY | ADMINISTRATIVE ACTION<br><br>**CONSENT ORDER** |

This matter was opened before the New Jersey State Board of Medical Examiners ("Board") by John J. Hoffman, Acting Attorney General of New Jersey (Russell M. Smith, Jr. and Christopher Salloum, Deputy Attorneys General, appearing), upon the receipt of information alleging that Michael H. Segal, D.O. ("Respondent") had not complied with the statutes and regulations governing the conduct of licensed physicians in the State of New Jersey. Specifically, in the information received, it was alleged that Respondent improperly prescribed anabolic steroids and human growth

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hormone; practiced hormone replacement therapy without appropriate knowledge; inadequately supervised his New Jersey medical practice; failed to properly supervise physician assistants and advance practice nurses; and maintained medical records that were deficient and incomplete.

Respondent appeared and testified before a Preliminary Evaluation Committee of the Board on October 5, 2011 and March 6, 2013. On September 10, 2014, the Acting Attorney General filed a ten-count Complaint, alleging that in connection with his practice of hormone replacement therapy in New Jersey, Respondent engaged in: (i) improper medical diagnosis and treatment; (ii) improper prescribing of steroids and human growth hormone; (iii) the practice of medicine without appropriate knowledge; (iv) the inadequate supervision of a medical practice; (v) the failure to supervise the practice of a physician assistant; (vi) the maintenance of deficient collaborative practice agreements with advance practice nurses; (vii) the failure to hire and fire medical staff; (viii) inadequate and fraudulent record keeping; (ix) billing fraud; and (x) the failure to cooperate with the Board.

Respondent represents that he previously elected not to renew his license to practice medicine in the State of New Jersey, and is not presently practicing in the area of hormone replacement therapy or otherwise in the State of New Jersey.

Based on the allegations contained in the Complaint, the Board hereby finds that Respondent engaged in violations of N.J.S.A. 45:1-21(c), N.J.S.A. 45:1-21(d), N.J.S.A. 45:1-21(e), and N.J.S.A. 45:1-21(h), as well as N.J.A.C. 13:35-7.9 et seq.

Respondent, neither admitting nor denying the allegations, while being desirous of resolving this matter without additional formal proceedings, consents and agrees to each of the terms in this Consent Order, as set forth below. The Board now finding the within disposition adequately protective of the public health, safety and welfare, and other good cause having been shown,

**THEREFORE, IT IS** on this 13 day of January 2016, **ORDERED** and **AGREED** that:

1. Respondent agrees to voluntarily surrender his license to practice medicine and surgery in the State of New Jersey, to be deemed an indefinite suspension. Respondent agrees not to reapply for an active New Jersey medical license or to seek a New Jersey Controlled Dangerous Substances ("CDS") registration in the future.

2. As required with the voluntary surrender of his New Jersey license, Respondent shall immediately cease and desist from authorizing any prescription for CDS in the State of New Jersey.

3. As required with the voluntary surrender of his New Jersey license, Respondent shall immediately return his original state CDS registration to the New Jersey State Board of Medical Examiners, P.O. Box 183, Trenton, New Jersey 08625-0183.

Respondent shall send a copy of the transmittal letter to Russell M. Smith, Jr., D.A.G., New Jersey Division of Law, 124 Halsey Street, 5th Floor, P.O. Box 45029, Newark, New Jersey 07101.

4. As required with the voluntary surrender of his New Jersey license, Respondent shall immediately send all of his remaining New Jersey prescription blanks, along with a cover memorandum indicating that he will no longer be writing prescriptions in the State of New Jersey and asking that his prescription blanks be destroyed pursuant to standard operating procedures, to Cathy Collins, Executive Office, Enforcement Bureau, Drug Control Unit, P.O. Box 45022, Newark, New Jersey 07101. Respondent shall send a copy of the transmittal letter to D.A.G. Smith at the address listed in paragraph 3.

5. As required with the voluntary surrender of his New Jersey license, Respondent shall immediately notify the Drug Enforcement Administration ("DEA") of the entry of this Consent Order and provide proof of such notification to D.A.G. Smith at the address listed in paragraph 3.

6. Respondent is assessed a civil penalty in the amount of $10,000.00, and agrees to pay $20,000.00 for the Board's investigative costs and attorneys' fees.

7. The amount of $30,000.00, consisting of the civil penalty and costs described in paragraph 6, shall be paid by bank check, money order, certified check, wire transfer or credit card, payable

to the "State of New Jersey," and sent to William Roeder, Executive Director, New Jersey Board of Medical Examiners, P.O. Box 183, Trenton, New Jersey 08625, in accordance with the following schedule. Respondent shall make an initial payment of $10,000.00 no later than ten (10) days after Respondent's receipt of a filed copy of this Order. Thereafter, Respondent shall pay $10,000.00 within thirty (30) days following the initial payment and an additional $10,000.00 within sixty (60) days following the initial payment.

8. If payment is not received in accordance with paragraphs 6 and 7, a Certificate of Debt shall immediately be filed against Respondent in the amount of $30,000.00.

9. Respondent shall comply with all terms of the Board's "Directives Applicable to Any Medical Board Licensee Who is Disciplined or Whose Surrender of Licensure or Cessation of Practice Has Been Ordered or Agreed Upon," which is attached hereto and whose terms are incorporated by reference into this Order.

10. Failure to comply with any provision of this Consent Order may result in a subsequent disciplinary proceeding pursuant to N.J.S.A. 13:45C-1.1 et seq., for failure to comply with an Order of the Board.

11. This Consent Order shall be a full, complete and final resolution of the Administrative Action pending in the OAL and

docketed as BDS04241-15, except that the Board shall retain jurisdiction to enforce the terms of this Consent Order.

12. The parties hereby stipulate that entry of this Order is without prejudice to further action or investigation by this Board, the Acting Attorney General, or the Director of the Division of Consumer Affairs with respect to allegations, facts or circumstances other than those that were the subject of the Complaint, or by any other law enforcement entities, resulting from Respondent's conduct prior or subsequent to the entry of this Order.

STATE BOARD OF MEDICAL EXAMINERS

Stewart Berkowitz, M.D.
Board President

I have read the Order. I understand and agree to be bound by its terms.

Michael H. Segal, D.O.

Consented as to form and entry:

Steven D. Gorelick, Esq.
Attorney for Respondent

**DIRECTIVES APPLICABLE TO ANY MEDICAL BOARD LICENSEE WHO IS DISCIPLINED OR WHOSE SURRENDER OF LICENSURE OR CESSATION OF PRACTICE HAS BEEN ORDERED OR AGREED UPON**

**APPROVED BY THE BOARD ON AUGUST 12, 2015**

All licensees who are the subject of a disciplinary order or surrender or cessation order (herein after, "Order") of the Board shall provide the information required on the addendum to these directives. Failure to provide the information required may result in further disciplinary action for failing to cooperate with the Board, as required by N.J.A.C. 13:45C-1 et seq: Paragraphs 1 through 4 below shall apply when a licensee is suspended, revoked, has surrendered his or her license, or entered into an agreement to cease practice, with or without prejudice, whether on an interim or final basis. Paragraph 5 applies to licensees who are the subject of an order which, while permitting continued practice, contains probationary terms or monitoring requirement.

1. **Document Return and Agency Notification**

The licensee shall promptly forward to the Board office at Post Office Box 183, 140 East Front Street, 2nd floor, Trenton, New Jersey 08625-0183, the original license, current biennial registration and, if applicable, the original CDS registration. In addition, if the licensee holds a Drug Enforcement Agency (DEA) registration, he or she shall promptly advise the DEA of the licensure action. (With respect to suspensions of a finite term, at the conclusion of the term, the licensee may contact the Board office for the return of the documents previously surrendered to the Board. Prior to the resumption of any prescribing of controlled dangerous substances, the licensee shall petition the Director of Consumer Affairs for a return of the CDS registration if the basis for discipline involved CDS misconduct. In addition, at the conclusion of the term, the licensee should contact the DEA to advise of the resumption of practice and to ascertain the impact of that change upon his/her DEA registration.)

2. **Practice Cessation**

The licensee shall cease and desist from engaging in the practice of medicine in this State. This prohibition not only bars a licensee from rendering professional services, but also from providing an opinion as to professional practice or its application, or representing him/herself as being eligible to practice. (Although the licensee need not affirmatively advise patients or others of the revocation, suspension, surrender or cessation, the licensee must truthfully disclose his/her licensure status in response to inquiry.) The licensee subject to the order

is also prohibited from occupying, sharing or using office space in which another licensee provides health care services. The licensee subject to the order may contract for, accept payment from another licensee for rent at fair market value for office premises and/or equipment. In no case may the licensee subject to the order authorize, allow or condone the use of his/her provider number by any health care practice or any other licensee or health care provider. In situations where the licensee has been subject to the order for less than one year, the licensee may accept payment from another professional who is using his/her office during the period that the licensee is (suspended), subject to the order for the payment of salaries for office staff employed at the time of the Board action.

A licensee whose license has been revoked, suspended or subject to a surrender or cessation order for one (1) year or more must immediately take steps to remove signs and take affirmative action to stop advertisements by which his/her eligibility to practice is represented. The licensee must also take steps to remove his/her name from professional listings, telephone directories, professional stationery, or billings. If the licensee's name is utilized in a group practice title, it shall be deleted. Prescription pads bearing the licensee's name shall be destroyed. A destruction report form obtained from the Office of Drug Control (973-504-6558) must be filed. If no other licensee is providing services at the location, all medications must be removed and returned to the manufacturer, if possible, destroyed or safeguarded. (In situations where a license has been suspended for less than one year, prescription pads and medications need not be destroyed but must be secured in a locked place for safekeeping.)

3. **Practice Income Prohibitions/Divestiture of Equity Interest in Professional Service Corporations and Limited Liability Companies**

A licensee subject to the order shall not charge, receive or share in any fee for professional services rendered by him/herself or others while barred from engaging in the professional practice.[1] The licensee may be compensated for the reasonable value of services lawfully rendered and disbursements incurred on a patient's behalf prior to the effective date of the Board order.

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[1] This bar on the receipt of any fee for professional services is not applicable to cease and desist orders where there are no findings that would be a basis for Board action, such as those entered adjourning a hearing.

A licensee who is a shareholder in a professional service corporation organized to engage in the professional practice, whose license is revoked, surrendered or suspended or who is ordered to cease practice for a term of one (1) year or more shall be deemed to be disqualified from the practice within the meaning of the Professional Service Corporation Act. (N.J.S.A. 14A:17-11). A disqualified licensee shall divest him/herself of all financial interest in the professional service corporation pursuant to N.J.S.A. 14A:17-13(c). A disqualified licensee who is a member of a limited liability company organized pursuant to N.J.S.A. 42:1-44, shall also divest him/herself of all financial interest. Such divestiture of the licensee's interest in the limited liability company or professional service corporation shall occur within 90 days following the entry of the order rendering the licensee disqualified to participate in the applicable form of ownership. Upon divestiture, a licensee shall forward to the Board a copy of documentation forwarded to the Division of Revenue and Enterprise Services demonstrating that the interest has been terminated. If the licensee is the sole shareholder in a professional service corporation or sole member of the limited liability company, the corporation must be dissolved within 90 days of the licensee's disqualification unless it is lawfully transferred to another licensee and documentation of the valuation process and consideration paid is also provided to the Board.

**4. Medical Records**

If, as a result of the Board's action, a practice is closed or transferred to another location, the licensee shall ensure that (during the three (3) month period) immediately following the effective date of the disciplinary order, a message will be delivered to patients calling the former office premises, advising where records may be obtained. The message should inform patients of the names and telephone numbers of the licensee (or his/her attorney) assuming custody of the records. The same information shall also be disseminated by means of a notice to be published at least once per month for three (3) months in a newspaper of general circulation in the geographic vicinity in which the practice was conducted. If the licensee has a website, a notice shall be posted on the website as well.

At the end of the three month period, the licensee shall file with the Board the name and telephone number of the contact person who will have access to medical records of former patients. Any change in that individual or his/her telephone number shall be promptly reported to the Board. When a patient or his/her representative requests a copy of his/her medical record or asks that record be forwarded to another health care provider, the licensee shall promptly provide the record without charge to the patient.

**5. Probation/Monitoring Conditions**

With respect to any licensee who is the subject of any order imposing a probation or monitoring requirement or a stay of an active suspension, in whole or in part, which is conditioned upon compliance with a probation or monitoring requirement, the licensee shall fully cooperate with the Board and its designated representatives, including the Enforcement Bureau of the Division of Consumer Affairs, in ongoing monitoring of the licensee's status and practice. Such monitoring shall be at the expense of the disciplined practitioner.

(a) Monitoring of practice conditions may include, but is not limited to, inspection of the professional premises and equipment, and Inspection and copying of patient records (confidentiality of patient identity shall be protected by the Board) to verify compliance with the Board Order and accepted standards of practice.

(b) Monitoring of status conditions for an impaired practitioner may include, but is not limited to, practitioner cooperation in providing releases permitting unrestricted access to records and other information to the extent permitted by law from any treatment facility, other treating practitioner, support group or other individual/facility involved in the education, treatment, monitoring or oversight of the practitioner, or maintained by a rehabilitation program for impaired practitioners. If bodily substance monitoring has been ordered, the practitioner shall fully cooperate by responding to a demand for breath, blood, urine or other sample in a timely manner and providing the designated sample.

**6. Payment of Civil and Criminal Penalties and Costs.**

With respect to any licensee who is the subject of any order imposing a civil penalty and/or costs, the licensee shall satisfy the payment obligations within the time period ordered by the Board or be subject to collection efforts or the filing of a certificate of debt. The Board shall not consider any application for reinstatement nor shall any appearance before a committee of the Board seeking reinstatement be scheduled until such time as the Board ordered payments are satisfied in full. (The Board at its discretion may grant installment payments for not more than a 24 months period.)

As to the satisfaction of criminal penalties and civil forfeitures, the Board will consider a reinstatement application so long as the licensee is current in his or her payment plans.

## NOTICE OF REPORTING PRACTICES OF BOARD REGARDING DISCIPLINARY ORDERS/ACTIONS

All Orders filed by the New Jersey State Board of Medical Examiners are "government records" as defined under the Open Public Records Act and are available for public inspection, copying or examination. See N.J.S.A. 47:1A-1, et seq., N.J.S.A. 52:14B-3(3). Should any inquiry be made to the Board concerning the status of a licensee who has been the subject of a Board Order, the inquirer will be informed of the existence of the Order and a copy will be provided on request. Unless sealed or otherwise confidential, all documents filed in public actions taken against licensees, to include documents filed or introduced into evidence in evidentiary hearings, proceedings on motions or other applications conducted as public hearings, and the transcripts of any such proceedings, are "government records" available for public inspection, copying or examination.

Pursuant to N.J.S.A. 45:9-22, a description of any final board disciplinary action taken within the most recent ten years is included on the New Jersey Health Care Profile maintained by the Division of Consumer Affairs for all licensed physicians. Links to copies of Orders described thereon are also available on the Profile website. See http://www.njdoctorlist.com.

Copies of disciplinary Orders entered by the Board are additionally posted and available for inspection or download on the Board of Medical Examiners' website.
See http://www.njconsumeraffairs.gov/bme.

Pursuant to federal law, the Board is required to report to the National Practitioner Data Bank (the "NPDB") certain adverse licensure actions taken against licensees related to professional competence or conduct, generally including the revocation or suspension of a license; reprimand; censure; and/or probation. Additionally, any negative action or finding by the Board that, under New Jersey law, is publicly available information is reportable to the NPDB, to include, without limitation, limitations on scope of practice and final adverse actions that occur in conjunction with settlements in which no finding of liability has been made. Additional information regarding the specific actions which the Board is required to report to the National Practitioner Data Bank can be found in the NPDB Guidebook issued by the U.S. Department of Health and Human Services in April 2015. See http://www.npdb.hrsa.gov/resources/npdbguidebook.pdf.

Pursuant to N.J.S.A.45:9-19.13, in any case in which the Board refuses to issue, suspends, revokes or otherwise places conditions on a license or permit, the Board is required to notify each licensed health care facility and health maintenance organization with which a licensee is affiliated and every other board licensee in this state with whom he or she is directly associated in private medical practice.

In accordance with an agreement with the Federation of State Medical Boards of the United States, a list of all disciplinary orders entered by the Board is provided to the Federation on a monthly basis.

From time to time, the Press Office of the Division of Consumer Affairs may issue press releases including information regarding public actions taken by the Board.

Nothing herein is intended in any way to limit the Board, the Division of Consumer Affairs or the Attorney General from disclosing any public document.